

IN AND FOR THE UNITED STATES BANKRUPTCY COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA
SACRAMENTO DIVISION

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BEFORE THE HONORABLE CHRISTOPHER M. KLEIN, JUDGE

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In re:)	
)	
CITY OF STOCKTON, CALIFORNIA,)	No. 12-32118-C-9
)	
Debtor,)	Chapter 9
)	

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REPORTER'S TRANSCRIPT OF PROCEEDINGS
FINDINGS OF FACT AND CONCLUSIONS OF LAW

Held on Thursday, October 30, 2014

10:00 a.m.

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Reported by: Jodi Till, CSR #10381

DIAMOND COURT REPORTERS
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APPEARANCES

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APPEARANCES (continued)

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(Telephonic Appearances)

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APPEARANCES (continued)

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For National Public Finance Guarantee Corporation, Creditor:

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Also Present in the Courtroom:

Anthony Silva
Stockton Mayor

Kurt Wilson
City Manager

Laurie Montes
Scott Carney
Deputy City Managers

John Leubberke
City Attorney

Neal Lutterman
Deputy City Attorney

From Franklin:
Jennifer Johnston
Thomas Walsh
John Riley

Kathryn Nance
President of Police Officers Association

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1 SACRAMENTO, CALIFORNIA, THURSDAY, OCTOBER 30, 2014, 10:00 A.M.

2 BEFORE THE HONORABLE CHRISTOPHER M. KLEIN

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4 THE COURT: This is the time set for hearings in
5 the City of Stockton case. Let's start with entries of
6 appearance of persons appearing in the courtroom, starting
7 with the City.

8 MR. LEVINSON: Good morning, Your Honor,
9 Marc Levinson and Patrick Bocash of Orrick on behalf of the
10 City. Also present in the courtroom from the City of Stockton
11 are the Mayor, Anthony Silva; the City Manager, Kurt Wilson;
12 two deputy City Managers, Laurie Montes and Scott Carney; the
13 City Attorney, John Leubberke; and the Deputy City Attorney,
14 Neal Lutterman.

15 MR. JOHNSTON: Good Morning, Your Honor.
16 Jim Johnston and Joshua Morse of Jones Day on behalf of
17 Franklin California High Yield Municipal Fund and Franklin
18 High Yield Tax-Free Income Fund. With us today are Jennifer
19 Johnston, Thomas Walsh, and John Riley from Franklin.

20 MR. RIOS: Good morning, Your Honor. Jason Rios of
21 Felderstein Fitzgerald Willoughby & Pascuzzi for the Official
22 Committee of Retirees.

23 MR. BJORK: Good morning, Your Honor. Jeff Bjork,
24 Sidley Austin, on behalf of Assured Guaranty.

25 MS. GARMS: Good morning, Your Honor. Margaret Garms

1 from Parkinson Phinney on behalf of the Stockton Police
2 Officers Association and Stockton Police Managers Association,
3 and also with me today are Donna Parkinson, David Mastagni,
4 both attorneys, and Kathryn Nance who is president of the
5 Police Officers Association.

6 MR. GEARIN: Good morning, Your Honor.
7 Michael Gearin, K&L Gates, from CalPERS. With me, my
8 colleague Michael Ryan, and also with me this morning is
9 CalPERS General Counsel Matt Jacobs.

10 MR. BLAIR: Good morning, Your Honor. From the
11 Attorney General's Office, representing the Department of
12 Boating and Waterways.

13 THE COURT: I missed your name.

14 MR. BLAIR: Jerry Blair.

15 THE COURT: I have a note that there are telephone
16 appearances. Let's see, Ms. Dandeneau?

17 MS. DANDENEAU: Good morning, Your Honor.
18 Debra Dandeneau from Weil Gotshal & Manges, appearing on
19 behalf of National Public Finance Guarantee Corporation.

20 MR. DE LANCIE: Nicholas De Lancie, Your Honor, from
21 Jeffer Mangels Butler & Mitchell, LLP, appearing on behalf of
22 the MUFG Union Bank as trustee.

23 THE COURT: Union Bank as trustee.

24 Mr. Kannel?

25 MR. KANNEL: Good morning, Your Honor. William Kannel

1 on behalf of Wells Fargo Bank, N.A., as trustee.

2 THE COURT: Wells Fargo.

3 Ms. Walker?

4 MS. WALKER: Good morning, Your Honor.

5 Adrienne Walker as well for Wells Fargo Bank as indenture
6 trustee.

7 THE COURT: And everybody else I have noted as
8 listen only. Are there any other counsel making appearance?

9 I infer from the silence that there are not.

10 Of course, I have a large number of things on
11 calendar. Let's start with a brief review of them.

12 Mr. Levinson, I note that I promised to make
13 Findings of Fact and Conclusions of Law on confirmation.

14 MR. LEVINSON: Almost everything on calendar besides
15 confirmation deals with motions to exclude and the like, so I
16 assume you would deal with those as part of your ruling. So
17 last time you told us you didn't want oral argument, so I
18 don't think I need to prepare an oral argument. I think you
19 heard enough.

20 The only thing I would add, the last time I was here
21 on October 1st, I told you we haven't quite made peace with
22 Assured Guaranty on the lease on 400 East Main. We have since
23 done that. It hasn't been fully documented, but the City and
24 Assured believe we have an agreement with respect to the new
25 lease of 400 East Main, so that is off the checklist.

1 THE COURT: And the issue was something about the
2 rent?

3 MR. LEVINSON: It wasn't an economic issue so much
4 as how to allocate the space within the building and goes
5 where on which floor and things like that.

6 THE COURT: This is the building that would be used
7 as the City Hall?

8 MR. LEVINSON: That's correct. That has been
9 resolved.

10 THE COURT: While you are up, I do have a question
11 regarding the Plan, if I can find the Plan. I'm focused on
12 pages 58 to 59, the Retention of Jurisdiction Provision, which
13 goes for about two pages, and I'm trying to figure out how
14 long I'm going to have to live with this case if I confirm the
15 Plan. In other words, how long does that retention of
16 jurisdiction go on?

17 MR. LEVINSON: We did not enter an end date, so our
18 goal is that you would retain jurisdiction until we pay off
19 Assured, which is in 2052. Seriously, Your Honor, we didn't
20 put an end date. We assumed once there was substantial
21 compliance with the Plan and assuming there be no appeal or
22 the appeal would be resolved and the case would be closed at
23 that point in time. If there was a need to reopen the case
24 and come back to court, we would do so -- or my successor
25 would do so because I wouldn't be around either.

1 THE COURT: All right. Mechanically, when the
2 ordinary business of a case is completed, we close the case,
3 and it can be reopened if there is some reason to deal with
4 something related to the Plan. I gather that if somebody in
5 2025 or 2030 thinks that the Plan has not been complied with,
6 they can seek to have the case reopened and come in and
7 complain about it. Is my understanding correct?

8 MR. LEVINSON: It could be; however, at that point
9 in time I would assume someone would just take the matter to
10 state court, not come back to the bankruptcy court unless
11 there was some particular bankruptcy issue involved. But if
12 it makes you more comfortable, we can insert an end date, but
13 since there are different types of jurisdiction, we just
14 assume we would leave it to -- the case would be closed if
15 appropriate and reopened if necessary.

16 THE COURT: I wanted to clarify exactly what was
17 meant by this provision.

18 MR. LEVINSON: That was the intent.

19 THE COURT: In principle, it can go to the end of
20 the Plan.

21 MR. LEVINSON: (Mr. Levinson nods head.)

22 THE COURT: All right. Thank you.

23 All right. When we were here on October 1st there
24 was argument over the question of confirmation of the plan of
25 adjustment of the City. The evidence was adduced at trial

1 earlier this year. It was a trial that also involved a
2 determination of the extent to which Franklin is secured, and
3 I determined that Franklin is secured to the extent of
4 \$4,052,000. And then Franklin continues to object to
5 confirmation of the Plan.

6 I'll make these Findings of Fact and Conclusions of
7 Law, and I'll do it orally on the record pursuant to Federal
8 Rule of Civil Procedure 52 as incorporated by Federal Rules of
9 Bankruptcy Procedure 7052 and 9014. I'll work my way
10 generally through the confirmation -- through the matrix of
11 the confirmation provisions that apply in Chapter 9, and that
12 requires us to go back and forth between Section 1129 and
13 Section 943.

14 The Plan has been proposed. It is a first amended
15 plan that was filed August 8, 2014, and of course the Plan
16 proponent, the City, is in total control of the terms of the
17 Plan until the moment that it is confirmed, so -- and I take
18 it, other than clarifying the situation with Assured,
19 Mr. Levinson, the Plan is not being otherwise modified?

20 MR. LEVINSON: That's correct. There is no need to
21 modify the Plan due to the Assured agreement.

22 THE COURT: All right. The first thing I'm going to
23 do is incorporate the Findings of Fact and Conclusions of Law
24 that I made at the close of the eligibility trial. All of
25 those findings of fact I continue to adhere to, and I will

1 summarize some of them at this point because it is important
2 to look at this case from the standpoint of the big picture.

3 The City of Stockton recognized that it was in
4 serious financial trouble back in 2008 or 2009. It began a
5 program with the city management to ratchet down expenses as
6 much as it could. There were emergencies associated with
7 payment of employees. There were -- that enabled the City to
8 cut down some expenses. The City worked to eliminate
9 expenses, a number of -- there were significant reductions in
10 staff of the City, and it reached the point in early 2012 of
11 recognizing it had still not resolved its problems and would
12 need the benefit of a proceeding under Chapter 9 of the
13 Bankruptcy Code so that it could actually formally impair
14 contracts that shed particularly burdensome expenses.

15 The State of California specifies the procedure that
16 the municipality must go through before it is allowed to file
17 a Chapter 9 case. As I explained in the decision regarding
18 eligibility, the State is a gatekeeper. The State gets to
19 specify whether there can be a Chapter 9 case. If so,
20 under -- in what situations.

21 There are essentially two routes into Chapter 9 --
22 to the Chapter 9 gate under applicable California law. One is
23 the declaration of a fiscal emergency. That was not the route
24 in Stockton. Stockton went with the longer term requirement
25 that there be pre-filing mediation, a mediation period of

1 60 days with a mediator knowledgeable about matters of finance
2 and reorganization, finance and other issues, and that is
3 extendable to 90 days, and that is what occurred.

4 City Counsel made the appropriate determinations,
5 followed the procedures of California law. A mediator was
6 selected. Retired Former Bankruptcy Judge Ralph Mabey
7 functioned as the mediator. He worked extensively with the
8 parties for a period of 90 days. I do not know the details of
9 that mediation because it never became important for me to
10 know exactly what positions people took, so snippets of it may
11 be revealed during the course of the case.

12 What I do know is that when we got to the filing of
13 the Chapter 9 case, which the City did after it fully complied
14 with the California law on getting through the gate into
15 Chapter 9, it was reported that all -- all unexpired
16 collective bargaining agreements have been worked out and
17 deals have been worked out with respect to them.

18 I know that in those collective bargaining
19 agreements there were considerable changes and concessions
20 that the unions made regarding compensation and conditions of
21 employment in terms of matters relating to retirement. There
22 was a new retirement plan agreed to for new employees. There
23 was -- the employees' portion, the contributions to retirement
24 plans which the City had previously been picking up and paying
25 in excess of six percent, was shifted back to the employees.

1 The City had been paying it. That shifted across.

2 There were a number of other changes in the Plan
3 that were negotiated, and those were carried forward in the
4 case. The one expired collective bargaining agreement, if I
5 understand it correctly, the police, that was resolved
6 relatively early in the case.

7 I appointed at the outset of the case a judicial
8 mediator, Bankruptcy Judge Elizabeth Perris from the District
9 of Oregon, who worked at great length with all of the parties
10 to reach consensus and agreements on what could be achieved in
11 a Plan of Adjustment of Debts.

12 One of the major financial problems of the City was
13 the Retiree Health Plan. The City's plan beforehand was a
14 "pay as you go" plan, in which the City paid 100 percent of
15 health benefits for retirees and their dependents. This,
16 through the years, started to hemorrhage funds. The City
17 imposed right at the outset of the case a new Retiree Health
18 Plan that came in in several segments, but the net result is
19 that there is now a much less generous Retiree Health Plan,
20 and the retirees are required to contribute funds to pay a
21 portion of the expense of that plan.

22 Once I determined that the City was eligible for
23 Chapter 9 and ordered relief, a committee was appointed to
24 represent the 1100 -- or merely 1100 retirees collectively to
25 negotiate. As a result of the negotiations, it was recognized

1 that the amount of value that the retirees were giving up or
2 that was taken away from them by the City's unilateral change
3 of its retiree health benefit was approximately \$550 million,
4 and that, of course, has translated to an unsecured claim, a
5 general unsecured claim in that amount, and that's one of the
6 significant expenses that has been reduced in the course of
7 the case.

8 In addition, there were a large number of bond
9 financings that occurred which the City had gone to the
10 capital markets to borrow large amounts of money. Many of
11 those were guaranteed. Those bond issues were guaranteed by
12 insurers who provide backup for the -- assuring payment on
13 municipal bonds. National Public Finance is one that was
14 involved in a large number of the guarantees. Another was
15 Assured Guaranty. They are both represented here today
16 because they have been required to step in and perform.

17 The City had agreed to or pledged the General Fund
18 of the City to pay a number of the bonds, and that was in
19 addition to the guarantee -- the separate insurance, and one
20 of the changes that has been worked in the course of the
21 Chapter 9 Plan, worked out largely by agreement, is that the
22 City's general fund will now not be responsible for backing up
23 most of the bond issues where it had previously been doing so,
24 and that will give greater freedom to the City in the
25 management of its finances going forward.

1 The City also, before the case was filed,
2 intentionally defaulted on bonds relating to certain parking
3 garages. The bond indentures provided the bond default. The
4 bond trustee could then apply to a state court to get a
5 receiver appointed. The City acquiesced in that, and the
6 receivers were appointed to the parking facilities and are
7 still running the parking facilities. The City did not fight
8 that at all.

9 That has, of course, become part of the matters that
10 parking worked out through the Plan of Reorganization -- the
11 Plan of Adjustment of Debts, excuse me, Chapter 9. It's a
12 Plan for the Adjustment of Debts. In Chapter 11 it's a Plan
13 of Reorganization. Because there is so much overlap, I think
14 every lawyer and most judges will occasionally slip and say
15 "reorganization" when they mean adjustment. I make that same
16 mistake.

17 So that is the situation that got us where we are
18 today. The one unresolved matter is the objection by Franklin
19 to Confirmation of the Plan, and the Franklin Funds issue was
20 the following: It is -- we are dealing with an issue of
21 bonds, approximately \$36 million. Is that number right,
22 Mr. Johnston?

23 MR. JOHNSTON: Principal amount, yes, Your Honor.

24 THE COURT: Principal amount of \$36 million. Of
25 course, I have previously determined that the secured portion

1 of that is \$4,052,000 and the City has elected to pay that
2 directly on the effective date, so that provides a recovery
3 for Franklin of about -- nearly 12 percent, and then Franklin
4 is put into the general unsecured class for the remainder of
5 its claim, which is something over \$31 million, nearly
6 \$32 million. And, of course, in the general unsecured class
7 are the Retirees whose unsecured claims are \$550 million. The
8 Retirees have voted to accept the Plan, as they voted in favor
9 of confirmation.

10 Franklin has voted against, but in terms of the
11 requirements for confirmation of the Plan, there is no
12 contention that the unsecured creditors, if they are lumped
13 together as one class, have accepted the Plan, and Franklin
14 objects to confirmation, and its theory is largely that it
15 should be separately classified; in other words, it challenges
16 both on good faith and the legitimacy on classification and
17 contends that I should look at them separately from the
18 general unsecured class and treat them as a nonconsenting
19 class.

20 And as a matter of law, that would then throw us
21 into what is known as a cramdown under 11 USC Section 1129(b)
22 where a plan can be confirmed over the opposition of a
23 dissenting class only if it does not discriminate unfairly and
24 is fair and equitable with respect to that particular class.
25 So the way the case was argued, the position of the City and

1 those in support of confirmation, is that this is not a
2 cramdown case in the first place. The argument of Franklin is
3 that it should be a cramdown case, and we get through it
4 through the path I just described.

5 Getting on that path required me to figure out what
6 the situation was regarding the pension obligations of the
7 City, and on October 1st I made an oral ruling regarding the
8 status of the CalPERS pension -- or the CalPERS contract, and
9 I ruled that the contract can be rejected under 11 USC Section
10 365 by the City. And the City has declined to reject the
11 contract, saying it exercises its business judgment to
12 conclude that the pension contract -- that CalPERS is, in
13 effect, the low cost provider of the City's pensions, and that
14 it would, under any theory, cost more to use some other
15 pension provider, and pensions themselves might also produce
16 less.

17 And there is another aspect of it in that CalPERS
18 pensions have a feature commonly referred to as "portability,"
19 where an employee of one California municipality can move to
20 other employment in California, either a different
21 municipality or the state, and carry their CalPERS pension
22 benefits with them. And the contention from the City is that
23 if I do not approve a plan, that does not impair the CalPERS
24 pensions, and that is what is involved here. There would be
25 immediate flight within the first six months of a large number

1 of City employees, particularly police and fire. And as a
2 result, a City that is already stressed in terms of its
3 ability to provide an adequate level of services, would be a
4 situation near collapse.

5 The Plan of Reorganization that does not impair
6 pensions is the Plan that was worked out in various extensive
7 mediations with Judge Perris. And one of the requirements for
8 the Plan, as it was worked out, was that the voters of the
9 City of Stockton actually approved a tax increase that was on
10 the ballot last year, and the voters did, and, indeed, it's
11 the projected tax revenues from that that provided the funds
12 that enable the City of Stockton to be able to pay what is
13 proposed under the Plan. Nevertheless, it is contended that
14 the pensions should be impaired.

15 Now, when I ruled that the CalPERS contract can be
16 rejected, I explained there was a triangular arrangement that
17 some press workers have not really picked up on that,
18 although, of course, the point is made quite clearly in the
19 briefs provided by the counsel for the Retirees Committee, and
20 in other briefs, Mr. Hansen's brief, also covers the point,
21 and that is we have a triangle of bilateral relationships in
22 the law of viewing the matter through the matrix of the law of
23 contract. There is a contract between the City and its
24 employees to hire them and to pay them and to provide a
25 pension, and there is an agreement, all part of the

1 relationship, the contractual relationship, between the City
2 and its employees or their representatives on the parameters
3 on what the pension will be. That's the basic pension
4 contract that exists.

5 Then the City has elected to have the pension
6 administered by the California Public Employee Retirement
7 System, known as CalPERS, and CalPERS is willing to do so if
8 the local pension matches a template that CalPERS is willing
9 to service under a variety of options that one can make. But
10 any such pension must conform to one of the options, and I
11 think the permutations and combinations are in the hundreds,
12 actually, when you get done with all the calculations. That's
13 a separate leg of the triangle. That's a separate contract,
14 and that's the contract that I said could be rejected by the
15 City.

16 Then the third leg of the triangle is a relationship
17 between CalPERS and the employees in which the employees are,
18 as we learned in our contracts courses in law school, intended
19 third-party beneficiary. Third-party beneficiaries have
20 certain rights to enforce contracts. So if the City were to
21 impair or were to actually reduce the pensions, it would be
22 necessary not just to reject the CalPERS contract, but more
23 importantly, it would be necessary as a separate matter to
24 reject the pension contract with the City -- or with the
25 employees.

1 The problem with that is that the pension is part of
2 the overall compensation scheme with the employees. When one
3 looks at employment from the big picture, the quid pro quo is
4 not just salary; it's salary plus pension. So when one looks
5 at -- compares public sector compensation and private sector
6 compensation, it really is fallacious just to look at what
7 salaries are. One has to look at what the total compensation
8 is, including pension benefits, and there is a fair amount of
9 social science research that is focused in on making that
10 point.

11 Well, I have collective bargaining agreements that
12 cover most of the employees that have been hammered out in
13 part through this -- well, hammered out over time and then
14 reworked as part of this Chapter 9 case, and it has been made
15 clear that the negotiations in those particular contractual
16 negotiations were on a basis of the employees and their
17 representatives saying, all right, we will give up certain
18 aspects of our basic compensation, but we do not want any of
19 the pensions touched. So all of concessions that were
20 made--and there are quite substantial concessions--were made
21 on the income side, the direct income side, not on the pension
22 side.

23 So it's been argued that -- well, first that CalPERS
24 is the biggest creditor of the City and it is not being
25 touched at all, and it is also argued that the employees have

1 not given up anything. Both of those assertions are
2 incorrect. The first assertion that CalPERS is the biggest
3 employee is, as I explained on October 1st, is -- or the
4 biggest creditor rather, is not correct because when one
5 studies the Public Employee Retirement Law, known as the PERL,
6 it becomes apparent that the failure of a California
7 municipality to pay its bills to CalPERS would lead to
8 termination of the CalPERS contract. And upon termination,
9 the consequence for retirees is that their pensions are
10 reduced pro rata, so CalPERS figures out how much it has by
11 way of funds and what level the pensions are funded, and if
12 they are funded at 40 percent, then that is all that would be
13 paid in the pensions to the employees. So they are, as I have
14 said on several occasions, the real victims of any adjustment.
15 It's not as though, well, CalPERS would make less money, and
16 it would just back up and give the City a free ride. The
17 Public Employee Retirement Law is not structured that way at
18 all. I don't think any private sector pension provider would
19 provide that kind of guarantee, as well.

20 So CalPERS is a creditor really only to the extent
21 that CalPERS is entitled to compensation out of the pension
22 administration relationship, and, of course, CalPERS is
23 entitled to compensation for pension administration expenses
24 and investment management expenses. Those are explicitly
25 referred to, but that's a relatively small number compared to

1 the actual pension obligation that flows to the employees.

2 Then also we have in connection with the Public
3 Employee Retirement Law, upon termination there is a statutory
4 lien that was created by the California legislature in 1982,
5 legislature making explicit reference to bankruptcy saying,
6 well, we are doing this because we have -- there could be a
7 bankruptcy, and, otherwise, CalPERS would be an unsecured
8 creditor, so the link is unmistakable, and that lien works as
9 follows:

10 CalPERS, on an actuarial basis, figures out at the
11 point of termination what likely pension obligations are in
12 the future and how much it has on hand that's been provided by
13 the terminating entity, and it uses -- and then it calculates
14 the extent to which those funds on hand would be sufficient to
15 pay the obligations. And here the mathematics of finance
16 become important because CalPERS uses -- well, mathematics of
17 finance focus on what is the discount rate that is used to
18 calculate what amount of funds on hand will be worth in the
19 long run, and the discount rate that CalPERS currently uses is
20 7.5 percent. It has actually reduced that from higher numbers
21 in the past, and higher discount rates make a pension look
22 like it is more funded -- the funding levels are higher.

23 And so the City's pensions right now are CalPERS
24 looking at it at the 7.5 percent rate when one looks at the
25 declaration of Mr. Lamoureux, the Assistant Chief Actuary of

1 CalPERS. And the exhibits he provided show that the CalPERS
2 pensions, depending on whether one uses actuarial or market
3 value, are underfunded by maybe 200- or \$400 million, which,
4 relative to the total amount, works out to somewhere around --
5 averages about 85 percent funded is the way the Stockton
6 pension looks right now using the 7.5 percent calculation.

7 And CalPERS has pointed out that the City of
8 Stockton is in full compliance with all of its obligations
9 under its pension administration contract and has made all of
10 its required contributions. The required contributions --
11 they increased when CalPERS decided to reduce its normal
12 discount rate to 7.5 percent from a higher number. That
13 necessarily reduced the percentage that the pension was deemed
14 to be funded, so there is an underfunding that is being
15 recaptured with a period of amortization, which shows up in
16 the Plan in the schedules of payments because there is an
17 additional payment that has to be made over a period of years
18 that is intended to, in effect, bring the pensions up to a
19 full funded level based on the 7.5 percent discount rate.

20 Now, on termination though, termination lien, the
21 actuarial analysis is much more conservative, much more
22 cautious, and assumes that there is -- investment returns will
23 not be as robust, so the discount rate that is used for the
24 year that ended on June 30, 2012, which was a couple days
25 after the filing of this case, was 2.98 percent. Well, when

1 you run those numbers, suddenly the underfunding is not in the
2 200- to \$400 million range. It's 1 billion, 618 million,
3 some-odd-thousand dollars, and that is the so-called
4 \$1.6 billion termination lien that has been referred to.

5 Now that is a statutory lien that jumps ahead in
6 line ahead of all other liens except prior liens for wages,
7 according to the terms, and the argument throughout the case
8 has been if that -- it would cost \$1.6 billion to get out of
9 CalPERS. Well, I'm not sure that in the end that's the way it
10 would work, because among other things, that lien looks like
11 it is avoidable under 11 USC Section 545 as a statutory lien,
12 and -- but what one would have is the proposition that the
13 lien is valid as a matter of California law and the obligation
14 is valid as a matter of California law, and, therefore, the
15 City would have another \$1.6 billion of unsecured debt to put
16 in the unsecured plan, that is, the unsecured class, along
17 with the 550 million of the Retirees and 32 million of
18 Franklin and the others.

19 So that termination lien is, looking at the end game
20 in a plan of adjustment, is not as big of an impediment as it
21 would otherwise look. It's outside of a Chapter 9 case.
22 There is no question that it would be valid as a matter of
23 California law, at least I have no reason to doubt that.
24 Nobody suggested it would be invalid for some reason other
25 than the Federal Bankruptcy Code.

1 But if that contract were to be terminated,
2 notwithstanding that lien and all those extra unsecured
3 creditors, that would still not terminate or modify the
4 contract on the bottom of the triangle, the one between the
5 City and its employees. That would have to be dealt with
6 separately, and the City would have to provide a pension. Its
7 contract is to provide a pension that is a pension that, at
8 the moment, conforms to CalPERS' obligation. So it would have
9 to set up some way to pay it or it would have to go through
10 all the problems of modifying it, but there the issue would be
11 whether it's appropriate to insist upon modification of
12 pensions when the other half of the compensation equation is
13 where very significant adjustments were made in terms of
14 reducing compensation to employees.

15 Of course, there is a secondary effect on pensions
16 because the lower compensation one has over time, the lower
17 the pension has to be paid. That's a point I made back in my
18 findings in May in the eligibility phase when, again, there
19 was great emphasis on the proposition that CalPERS was the
20 biggest creditor. As I have just said, no, CalPERS is not the
21 biggest creditor. The biggest creditor is really the
22 employees with the pensions, if one wants to treat the
23 pensions as a claim.

24 If the City were to reject or adjust its pensions,
25 it would have to be doing so under a more substantial showing

1 than what we required with the pension administration
2 contract. The usual pension regarding rejection of contracts
3 under 11 USC Section 365 is what is called the "business
4 judgment rule"; the debtor in it's business judgment can
5 choose to reject the contract. While it's not free from
6 doubt, I think that rule would probably apply to a choice by a
7 municipality or any other employer to shift from one pension
8 administrator to another pension administrator. But when one
9 comes to rejecting pensions that have been agreed to in
10 collective bargaining, one has an overlap with the problem of
11 rejecting collective bargaining agreements.

12 As I ruled at the outset of the case, the standard
13 was established by the U.S. Supreme Court in a case called
14 Bildisco back in 1984. In the Bildisco case, the Supreme
15 Court made clear the business judgment rule was not the rule
16 for rejecting the collective bargaining agreement. Indeed,
17 there was a much more significant showing that was required.
18 I can summarize it, in effect, saying it's been negotiated at
19 length, and rejection is really a last resort after having
20 explored all other alternatives and there being no other
21 alternative for the employer. That's a slight
22 oversimplification of the Bildisco standard. The point is
23 it's a significant standard.

24 Congress reacted to that by enacting Bankruptcy Code
25 Section 1113 to provide very significantly higher standards to

1 get rid -- to reject a collective bargaining agreement, so the
2 question of -- kind of like a hurdles race in track and field;
3 there is a mid-level hurdle that -- there is a very low hurdle
4 for rejecting the garden-variety contract; there is a higher
5 hurdle set by the U.S. Supreme Court for rejecting a
6 collective bargaining agreement; and there's even a higher
7 hurdle set by the Congress for rejecting the collective
8 bargaining agreement in a Chapter 11 case. Congress did not
9 make that provision applicable in Chapter 9. I suppose
10 Congress can do so but has not done so yet, so the standard is
11 Bildisco. And either way, Bildisco, or Section 1113, if it
12 applied, would be a distinctly higher standard than good
13 business judgment, so it would be no simple task to go back
14 and redo the pensions.

15 Also, we have the fact that in this case, through
16 collective bargaining and negotiations over the collective
17 bargaining agreements, there already have been substantial
18 concessions made, so really reopening would be reopening the
19 whole package of matters, and as a practical matter that would
20 be difficult to do.

21 I have been talking for about 50 minutes. People
22 keep telling me I need to take a break once an hour, so why
23 don't I take a break until about 11:00, for about ten minutes.

24 (A break was taken from 10:54♦a.m. to 11:06♦a.m.)

25 THE COURT: All right. As I was saying before we

1 took the break, if you look at the overall compensation
2 situation for the City, you have a situation where if you look
3 back at 2008, overall compensation was what would be described
4 as above market. The compensation for the employees in
5 Stockton was above what comparable municipalities within the
6 market were paying.

7 As you look at the situation now, compensation is
8 not above market, and that has been, in effect, ratcheted out
9 as a part of the overall change. As a matter of fact, come
10 back to the focus on what has been accomplished, as I said at
11 the time of the eligibility trial, the relevant period to look
12 at is not just from the start of this case or from the start
13 of the California pre-filing mediation that was in earlier in
14 2012, but one has to look all the way back to 2008 and say
15 where are they then and where are they now because it has been
16 a continuing process.

17 As I indicated back on October 1st, my conclusion
18 that the CalPERS contract could be rejected as a matter of
19 law, that the provisions of the Public Employee Retirement Law
20 that were intended to block that, including the termination
21 lien and the provision in which the PERL expressly says a
22 municipality may not reject a contract with CalPERS under
23 11 USC Section 365, were provisions that would give way in a
24 bankruptcy case just due to the Supremacy Clause of the
25 Constitution and the proposition that contracts can be

1 impaired in bankruptcy. And, of course, that undermines what
2 has heretofore been assumed to be an important assurance of
3 pensions under applicable nonbankruptcy law.

4 And under applicable nonbankruptcy law, it probably
5 is an important assurance, but as I said at the outset of the
6 case, bankruptcy is all about the impairment of contracts.
7 That's what we do, and that's why Congress has given the
8 authority in Article I, Section 8 of the Constitution and the
9 Contracts Clause of the U.S. Constitution does not prohibit
10 the contract -- the Congress for making a law impairing the
11 obligation of contracts. It prevents states from making a law
12 impairing the obligation of contracts. And under the
13 Supremacy Clause of the U.S. Constitution, state provisions,
14 be they be in constitutions or statute or any other source of
15 law, give way to the Federal Constitution. So that is the
16 situation regarding my view of the pensions and the argument
17 that the classification is inappropriate, that is, the
18 classification of Franklin Funds that the classification is
19 inappropriate.

20 I am not persuaded by Franklin Funds are -- have a
21 secured claim and an unsecured claim. It's not appropriate to
22 say, well, Franklin Fund is only getting less than one percent
23 on the dollar. You have to look at the combination of the
24 secured and unsecured claim. When you do that, the accurate
25 statement is -- it's more like 12.18 percent is what they are

1 getting, which is still not much, but it's certainly higher
2 than what some people have asserted.

3 Now, with that as background, I'll come back to the
4 elements of confirmation. The Plan must comply with the
5 provisions of Title 11 that are made applicable by Sections
6 103(e) and 901 of Title 11, Title 11 being U.S. Bankruptcy
7 Code.

8 The focus is on -- in that is on compliance with a
9 number of requirements, one of which is what must be in a
10 plan, and that starts with the classification, Section 1122:
11 "A plan may place a claim or an interest in a particular class
12 only if such claim or interest is substantially similar to
13 other claims or interests of a class." And the bonds are all
14 separately classified, and that's appropriate because each one
15 has its own unique legal rights and status. The general
16 unsecured claims are all in the same spot in that they are
17 general unsecured claims. That includes the Retirees claims,
18 Franklin claims and all the other creditors who are included
19 within the unsecured class.

20 The Plan must designate -- subject to what I just
21 described in Section 1122, it must designate classes of claims
22 other than claims specified in Section 507(a)(2). That's the
23 only one mentioned in 1123(a)(1) that is relevant to a
24 Chapter 9 case. And the Plan does designate classes.

25 The Plan, next, under Section 1123(a)(2), requires

1 that there be specification of classes of claims or interests
2 that are not impaired under the Plan, and the Plan does
3 specify the impaired status of each of the classes. It's
4 presented in the Plan at paragraph Roman III, starting at page
5 32. It specifies the classes, and then in paragraph
6 Roman IV -- or Section IV, beginning at page 34, it goes
7 through class by class, designating who is impaired, who is
8 not impaired.

9 Thus, for example, one looks at Class 1B, claims of
10 holders of 2003 Fire/Police/Library Certificates, and that is
11 impaired, impaired class, and Ambac is the deemed holder of
12 the class, and it's pointed out it's entitled to vote. The
13 next class, Class No. 2, SEB claims of 2006, SEB Bond Trustee,
14 is designated as not impaired, and so it goes. So Section
15 1123(a)(2) has been satisfied.

16 Section 1123(a)(3) requires that treatment of any
17 class of claims or interest that is impaired be specified;
18 thus, looking at Class 3, the Arena Bonds, for example, among
19 the other classes, treatment is specified as set forth in the
20 settlement with National Public Finance, which is available on
21 the docket, and the Plan does not modify, amend, or alter the
22 2004 Arena Bonds or the obligations of National Public Finance
23 to pay principal or the redemption price or interest on the
24 2004 Arena Bonds, as and when such amounts become due under
25 the 2004 Arena Bond indenture, which payment shall be made by

1 National Public Finance in accordance with and subject to
2 terms of the 2004 Parking Bond Insurance Policy on the
3 effective date, without the need to file any further motions.
4 The Arena Lease Out and Arena Lease Back shall be assumed,
5 subject to modification of the City's obligations, pursuant to
6 the terms of National Public Finance Arena Settlement. So
7 each class has a description of that nature, and that complies
8 with Section 1123(a)(3).

9 1123(a)(4) requires that there be the same treatment
10 of each claim or interest of a particular class unless the
11 holder of a claim or interest agrees to less favorable
12 treatment. I have examined all of the classes, and there is
13 within the class equal treatment, and, of course, the
14 principle focus here is on the Class 12, General Unsecured
15 Claims. One has to read it carefully to confirm there is
16 equal treatment, but there is equal treatment with respect to
17 all of the claims that are general unsecured claims, and the
18 precise payment terms depend upon the amount of what will be
19 paid on the effective date and what will be paid in two equal
20 annual installments and what would be paid -- as I indicated,
21 two equal annual installments. So I conclude that Section
22 1123(a)(4) has been satisfied.

23 Section 1123(a)(5) requires that there be adequate
24 means for the Plan's implementation. There is a long laundry
25 list of possible means. The most important one of which is

1 the retention by the debtor of all or part of the property of
2 the estate, which would play itself out as the continuing
3 operations of the City. I am satisfied that there are
4 adequate means for the Plan's implementation, and particularly
5 that the taxpayers have stepped up and approved the measure
6 that added a local sales tax to the extent permitted by
7 California law that will provide -- that will assure that
8 there are funds adequate to pay the City's obligations under
9 the Plan, so I conclude that the Plan does comply with the
10 provisions of Title 11 within the meaning of Section
11 543(b) (1) .

12 The Plan must also comply with the provisions of
13 Chapter 9, Section 943(b) (2) . Here the Plan does comply with
14 the requirements of Chapter 9 in terms of recognizing the
15 difference between special revenues and general revenues and
16 other matters. And there has been no contention that the Plan
17 does not satisfy that requirement; therefore, I conclude that
18 Section 943(b) (2) has been satisfied.

19 The Plan must also conform -- or the plan proponent
20 must comply with the applicable provisions of Title 11,
21 Section 1129(a) (2), specifically the -- I come back to the
22 analysis that I just made with respect to Section 1122. Also,
23 the Plan must have been proposed in good faith and not by any
24 means forbidden by law. That's Section 1129(a) (3) which
25 applies in the Chapter 9 case, and here I do have an objection

1 to confirmation.

2 The question of good faith is a question of fact for
3 the Court. As I have indicated in my earlier discussion this
4 morning, the contention was that it was not good faith to
5 propose the Plan that was proposed treating Franklin the way
6 that it is being treated, and while simultaneously not
7 affecting pensions, as I explained, it is not accurate to say
8 that pensions have not been affected.

9 The general reduction in compensation has an
10 indirect effect on pensions. The reduction in amount of
11 number of employees has a significant effect to pensions.
12 There are fewer people entitled to pensions in the first
13 place. Also, the City has a plan for new employees in which
14 pensions are less generous than the existing pensions, and
15 those have all been approved and signed off in the collective
16 bargaining agreements.

17 And I dealt with the \$1.6 million termination
18 liability. Disregard that. That does not make CalPERS the
19 biggest claimant, biggest creditor in the case. As I
20 indicated, the termination lien is avoidable under Section 545
21 in a Chapter 9 case, even though it might not be avoidable
22 outside of bankruptcy, and it would be treated just as a
23 general unsecured claim. Therefore, I'm satisfied that the
24 Plan has been proposed in good faith and not by any means
25 forbidden by law.

1 And I take particular note of the obviously
2 intensive arms-length negotiations that occurred throughout
3 the course of this case. In working with Judge Ferris as the
4 judicial mediator, I, of course, do not know the details of
5 what exactly was done, other than seeing the results in the
6 form of the various agreements that have been made in which
7 significant concessions have been made by virtually all of the
8 various parties in interest, not only on the labor side but
9 also on the capital market side of the equation.

10 What I'm left with is a comparatively small amount
11 of debt owed to Franklin Funds relative to the total amount of
12 capital market debt, as to which agreements were not made for
13 whatever reason. And I note also that one of the features of
14 the agreements with other capital market creditors is a
15 contingent fund that is available in a number of years down
16 the Plan that is designed to provide for additional payment if
17 the finances of the City prosper and that almost 25 percent --
18 more than 20 percent of that was reserved for Franklin Funds
19 if it wished to take advantage of it before the time of
20 confirmation. It elected not to do that, so I conclude that
21 Section 1129(a)(3) has been satisfied. The Plan has been
22 proposed in good faith and not any means forbidden by law.

23 Section 1129(a)(6) requires that any governmental
24 regulatory commission with jurisdiction has approved any rate
25 change provided for in the Plan, and there is no rate change

1 that is specified. I'm unaware of any governmental regulatory
2 commission that has jurisdiction over the City's rates, so I
3 conclude Section 1129(a)(6) is not applicable, and nobody in
4 the case has contended the contrary.

5 Section 1129(a)(8) requires that with respect to
6 each class of claims or interests, such class has accepted the
7 Plan or is not impaired by the Plan, and the evidence is that
8 every class has accepted the Plan. That was -- of course, the
9 question of classification was challenged by Franklin, to the
10 effect argued that it should have been classified separately
11 from the Retirees so that it would not be automatically
12 out-voted by the Retirees, and I concluded that that
13 classification is correct, and, of course, the unsecured
14 creditors by overwhelming vote have accepted the Plan, and
15 each of the impaired classes has accepted the Plan. There are
16 several classes that are designated as not impaired, and any
17 vote by them is irrelevant; therefore, I conclude Section
18 1129(a)(8) has been satisfied.

19 Section 1129(a)(10) requires that if there is an
20 impaired class, at least one class of claims that is impaired
21 under the Plan has accepted the Plan, determined without
22 including any acceptance of the Plan by any insider. Any of
23 the classes of bond claims count, as they have all accepted.
24 They were all impaired. They are not insiders. The Retirees
25 have accepted; that is, the general unsecured creditors have

1 accepted, and the large -- the vast majority of the unsecured
2 creditors in number are the Retirees, nearly 1100 of them, and
3 they are not insiders; therefore, I conclude that Section
4 1129(a)(10) has been satisfied.

5 That brings me back to Section 943(b)(3). All
6 amounts to be paid by the debtor or any person for services or
7 expenses in the case or incident to the Plan have been fully
8 disclosed and are reasonable. Those have been disclosed.
9 This is a very expensive case and probably should be an object
10 lesson in why the Chapter 9 process is not lightly to be
11 entered into.

12 The City's expenses of professionals in this case is
13 far more than what was predicted at the outset of the case,
14 largely because of the number and extent of the battles that
15 needed to be fought just in the course of working through all
16 the various agreements that need to be made. And nobody has
17 contended that Section 943 has not been satisfied, but in the
18 cold light of day, I would imagine that the industry overall
19 will take a look at the cost of a Chapter 9 case and would be
20 sobered by the results and expenses in this case, just as that
21 was the situation in the other case in this district, the City
22 of Vallejo case. Nobody should think a Chapter 9 is an easy
23 or inexpensive process.

24 Having concluded that Section 943(a)(3) has been
25 satisfied, I turn to Section 943(b)(4). The requirement is

1 that the debtor not be prohibited by law from taking any
2 action necessary to carry out the Plan. I am unaware of any
3 law that would prevent the debtor from carrying out any action
4 that is proposed under the Plan. Nobody in position to object
5 to confirmation has contended otherwise; therefore, I conclude
6 that Section 943(b)(4) has been satisfied.

7 Section 943(b)(5), except to the extent that the
8 holder of a particular claim has agreed to different treatment
9 of such claim, the Plan provides that on the effective date of
10 the Plan, each holder of the claim specified in Section
11 507(a)(2) of this Title will receive, on account of such
12 claim, cash equal to the allowed amount of such claim.
13 Section 507(a)(2) is administrative expenses allowed under
14 Section 503(b), as well as unsecured claims of any federal
15 reserve bank related to loans made through programs or
16 facilities authorized under Section 13(3) -- 13, subparagraph
17 3, of the Federal Reserve Act, and any fees and charges
18 assessed against the estate under 123 of Title 28. And the
19 Plan does provide for a payment of all administrative expenses
20 in a manner that would comply with Section 943(a)(5), and,
21 therefore, I conclude that it is -- that is, 943(b)(5). I
22 conclude that has been satisfied, and nobody has contended to
23 the contrary.

24 Section 943(b)(6) requires that any regulatory or
25 electoral approval necessary under applicable nonbankruptcy

1 law in order to carry out any provision of the Plan has been
2 obtained, or such provision is expressly conditioned upon such
3 approval. In this case there was electoral approval necessary
4 to provide the funding to enable the City to perform under the
5 Plan that was worked out in the negotiations. It went to the
6 taxpayers. The taxpayers approved it; therefore, the
7 electoral approval necessary has been obtained. And as I
8 understand it, there is no regulatory approval that is in play
9 and necessary; therefore, I conclude that Section 943(b)(6)
10 has been satisfied.

11 Finally, I get to Section 943(b)(7), which requires
12 that the Plan be in the best interest of creditors and is
13 feasible. In Chapter 11 cases we often refer to the best
14 interest of creditors test, and it focuses on whether people
15 are getting at least as much as what they would get in a
16 hypothetical Chapter 7 liquidation, but, ironically, Chapter
17 11 does not say "best interest of creditors." It does not say
18 "best interest of creditors and feasible." Here, it does.
19 The question is, what does that mean? It's different than in
20 Chapter 11. The focus of Chapter 11, because it goes without
21 saying that a municipality cannot be liquidated, so it's kind
22 of hard to figure out what a hypothetical liquidation would
23 be.

24 The case law that is involved says, in effect, that
25 it must be the best possible plan under the circumstances and

1 must be doing the best that is available under the
2 circumstances. So I have looked long and hard at the history
3 of this case and the responses that have been made and
4 considered the alternatives, including the alternative of
5 putting the whole situation back to square one, which is what
6 would be required, and going -- and running up many more
7 millions of dollars in terms of expenses for the City for what
8 I view as probably not likely very much difference, and that's
9 because this Plan, I'm persuaded, is about the best that can
10 be done -- or is the best that can be done in terms of the
11 restructuring and adjustments of the debts of the City of
12 Stockton; therefore, I conclude that Section 943(b)(7) has
13 been satisfied because the Plan is in the best interest of
14 creditors and is feasible, and, accordingly, the Plan will be
15 confirmed.

16 Mr. Levinson, did I miss anything? Are there
17 supplementary findings I should make?

18 MR. LEVINSON: A few points, Your Honor. Needless
19 to say, the City and I are very pleased.

20 First off, you said that the Retiree Health Plan had
21 been reduced. In fact, it's been eliminated. What happened
22 was in the first year, the City ratcheted down its payments
23 relating to how long the employee had worked for the City, and
24 then the second year was cut off completely, so there has been
25 no healthcare since July 1, 2013.

1 Secondly, Franklin did object under 943(b)(3) about
2 the attorneys' fees, if you want to hear from Mr. Johnston.

3 THE COURT: I should hear from Mr. Johnston because
4 I had not focused on that. I was more focused on the arrears.

5 MR. LEVINSON: And there is one other issue. Class
6 14 did not accept the Plan. Class 14 is the -- essentially
7 the Tort Claimants. And while a majority in number rejected
8 the Plan, a majority in amount accepted it, and I think we
9 only had seven or eight votes or something like that. The
10 City's position is that is an easy cramdown, because the
11 people in Class 14 are treated the same as the creditors in
12 Class 12, the Other General Unsecured Creditors. It's just
13 the Class 14 creditors, to the extent that the ultimate
14 judgments against the City exceed \$1 million, which is the
15 City's self-insured retention, then they have the equivalent
16 of an insurance company from the City's risk pool.

17 There probably aren't that many claims in that
18 amount, but they will have to be litigated sometime after the
19 case when their claims are fixed, so that is one nonconsenting
20 class. We see that as a very easy cramdown because those
21 members are treated the same as the members in Class 12,
22 although they have the extra bonus of insurance coverage to
23 the extent their claims exceed \$1 million.

24 THE COURT: When I originally viewed the Plan, I
25 actually regarded them as general unsecured creditors. I

1 recognize you separately stated them, but, logically, they fit
2 right in just like the Convenience Class, the Class 13, which
3 I did not mention.

4 MR. LEVINSON: That's correct, Your Honor. Had I to
5 do it over again, we might have put them in the same class.
6 That's all we have.

7 THE COURT: Mr. Johnston.

8 MR. JOHNSTON: Thank you, Your Honor.

9 Obviously, we are disappointed by your ruling. We
10 will evaluate our next steps, but I do have a point of
11 clarification and two questions.

12 As Mr. Levinson noted, we did lodge a formal
13 objection under Section 43(b) (3). We do not believe that the
14 City's fees relating to the bankruptcy have been either fully
15 disclosed or are reasonable. Frankly, there is no basis on
16 which you can determine they are reasonable because they have
17 not been fully disclosed.

18 I believe the state of the record is the City filed
19 a one-page piece of paper back in May during the trial that
20 summarized what they had paid to professionals. I do not
21 believe that disclosure has been updated. Our argument is
22 there needed to be more disclosure, and the Court would have
23 to then determine whether the fee is reasonable, so that
24 objection is outstanding.

25 With respect to two questions, has Your Honor made a

1 finding of the amount of the Retirees' healthcare claims as of
2 the petition date? I know you made a reference to the amount
3 of those claims in the amount of \$550 million. One of our
4 components of our objection was that, in fact, that claim is
5 substantially smaller due to the fact that it had not been
6 discounted to present value. The reason why that is important
7 in the context of the Plan is that the size of the Retirees'
8 healthcare claim drives the pro rata recovery under Class 12.
9 To the extent that that claim is discounted to present value
10 and reduced, Franklin's pro rata recovery in Class 12 under
11 the terms of this Plan is increased.

12 I guess the last question is simply the next step in
13 terms of whether Your Honor intends to write something. Are
14 you incorporating the ruling regarding our secured claim into
15 your confirmation ruling? Will it be separate? Logistical
16 issues like that.

17 THE COURT: Last first. No, I'm not planning on
18 writing something separately. My practice with respect to
19 Findings of Fact and Conclusions of Law is to exploit the
20 opportunity afforded by Federal Rule of Civil Procedure 52 to
21 make Findings of Fact and Conclusions of Law orally on the
22 record, and, of course, the rule also provides a period in
23 which parties can ask for supplementary findings or ask for
24 the findings to be adjusted, and, of course, that remains
25 fully in effect. So Federal Rule of Civil Procedure 52(b), on

1 a party's motion filed no later than 28 days after the entry
2 of judgment, the Court may amend its findings or make
3 additional findings and may amend the judgment accordingly.
4 The motion may accompany a motion for a new trial under Rule
5 59. That's just garden-variety of Federal Civil Procedure.
6 And Federal Rule of Bankruptcy Procedure 7052 incorporates
7 that, except that it changes the time for making -- for
8 seeking amended or additional findings from 28 days to
9 14 days, shortens it to 14 days, so it would be 14 days in
10 which -- from entry of judgment in which to request
11 supplemental findings. So I've historically left it for
12 pretty complicated cases for the parties who want a finer
13 point on the pencil, to propose additional findings, and, if
14 so, then I'll battle that -- we will battle that out and see
15 what additional findings or what revisions I need to make.
16 That's the process.

17 MR. JOHNSTON: And the one thing that I want to make
18 sure is not swept under the rug is the valuation of our
19 secured claim. I know you intend to enter an order confirming
20 the Plan. Do you intend for that order to subsume the
21 valuation of our secured claim?

22 THE COURT: I will enter a judgment in the adversary
23 proceeding. I think that's the appropriate thing to do. The
24 trial of the confirmation was consolidated with the trial in
25 the adversary proceeding. The logical end to an adversary

1 proceeding is a judgment, and the logical end to a
2 confirmation is an order confirming the Plan, which has the
3 status of the judgment. But since I took procedurally
4 distinct matters and tried them together because of the
5 overlap of the evidence, still as we come out from it, we need
6 to do it consolidated, so that's what I propose to do there.

7 MR. JOHNSTON: Okay.

8 THE COURT: Why don't I hear from Mr. Levinson on
9 the two other issues you raised. The first question is the
10 amount of the Retirees' health -- I took a moment and looked
11 at the objection to procedures, and I see Franklin has not
12 been given the opportunity to object to the claim.

13 MR. LEVINSON: Franklin and the City and the
14 Retirees Committee agree that rather than force Franklin to
15 file 1100 objections to claim, that it would be handled as a
16 matter of pure law as part of the confirmation process, so it
17 was fully and well-briefed by the parties, and you will just
18 have to decide that. We both stated our positions in the
19 briefs.

20 The City intends to lodge -- upload a confirmation
21 order and a separate judgment for the adversary. Having heard
22 you on October 1st, the current draft of the confirmation
23 order is three and a half pages long. The current draft of
24 the judgment is two pages long, and we, obviously, served
25 everybody with that. And that would probably happen sometime

1 next week.

2 MR. RIOS: Your Honor, Mr. Rios. If I can just
3 clarify for the Retirees Committe.

4 THE COURT: Mr. Rios.

5 MR. RIOS: We also addressed the valuation of the
6 Retiree Health Benefit Claims in our brief in support of the
7 Plan, so I would refer Your Honor to our brief as well. It's
8 been briefed and submitted.

9 I would also note just for the record, Your Honor,
10 there is approximately 2500 retirees. Your Honor referenced
11 1100. There is 1100 Retiree Health Benefit Claims overall.

12 THE COURT: Thank you for that clarification. I
13 suppose I should have picked it up in the CalPERS Annual
14 Statements that were included as Exhibits 7 and 8 to the
15 Lamoureux Declaration.

16 MR. RIOS: There was a lot of materials.

17 THE COURT: Those are fairly dense documents.

18 With respect to the Retiree Health Claims, the
19 contention from the Retirees in the City is \$545 million.

20 MR. LEVINSON: That's correct.

21 THE COURT: I realize Franklin is less. I'm going
22 to make a determination that it's \$545 million. It's fair
23 game for a Rule 52(b) Motion to try to get me to adjust that
24 number. So I'll take a harder look at it, full and fair
25 harder look at that question if an appropriate motion is made.

1 Okay. That gets me back to the objection that
2 amounts to be paid by the debtor for services or expenses have
3 been fully disclosed and are reasonable.

4 Mr. Levinson, do you want to respond? We have an
5 objection on that basis that I had not focused on and I need
6 to focus on.

7 MR. LEVINSON: The City filed a disclosure on, I
8 believe, June 3rd that listed the fees through, I believe,
9 May 20th.

10 THE COURT: I do recall that.

11 MR. LEVINSON: And the fees were not only my firm's
12 fees but the fees of the labor lawyers, management partners,
13 consultants. We even listed the cost of the election.

14 The City's position is that the language of 943(b)
15 is pretty clear that it's fees "to be paid," not "fees paid."
16 And we think that was not an accident that it appears in the
17 statute that way because of the restriction on the Court's
18 power under Section 904 to tell the City how to spend its
19 money. Otherwise Section 923, et seq., would have been
20 incorporated in the Chapter 9. So the Plan provides--or if it
21 doesn't it should--all administrative fees that remain
22 current, like my firm's bill, for example, for the month of
23 October, which doesn't yet exist, will be paid in the ordinary
24 course of business.

25 That's the fees to be paid, and if Franklin wants to

1 squabble over my October bill, I'm delighted to do so, but I
2 don't believe that's the intent of 943(b). In fact, except
3 for the extraordinary step that Judge Rhodes took in the
4 Detroit case by examining fees by appointing a fee examiner on
5 the consent of the parties who had no choice but to consent,
6 most courts have laid their hands off, except where the debtor
7 has asked under 914 for the judge to rule in that issue.

8 So our position is that we have done a disclosure
9 because it's the right thing to do. If it were important to
10 you, we can do another disclosure of the fees through
11 September or something like that, but, again, 943(b) is
12 prospective, not retrospective.

13 THE COURT: Mr. Johnston -- oh, Mr. Levinson, can
14 you help me with the docket number of the fee disclosure? My
15 computer is taking a while to get the docket up because it's
16 so extensive.

17 MR. LEVINSON: We may have it with us. I believe it
18 was filed on June 3rd.

19 THE COURT: Maybe Mr. Johnston knows.

20 MR. JOHNSTON: I do not have the docket number
21 handy, Your Honor. I just wanted to point out to you that in
22 both of our objections to confirmation, we cited to you
23 authority that is directly contrary to the City's reading of
24 the statute in which the courts hold that, in fact, 943(b)(3)
25 requires disclosure, not just a line item of an aggregate

1 sufficient to enable a court to evaluate the reasonableness of
2 the fees as the statute provides. What we have right now
3 before you is a line-item disclosure of fees incurred through,
4 I think, Mr. Levinson said May 28th -- May 20th. It's now the
5 end of October. The statute requires that fees be fully
6 disclosed and are reasonable.

7 MR. LEVINSON: Your Honor, it's Docket 1452.

8 THE COURT: My computer is still thinking about it.
9 Refresh my recollection of what the motion was that was
10 disclosed back then.

11 MR. LEVINSON: I believe maybe we can pull it up.
12 13- or \$14 million of which about, I believe, 10 million was
13 payable to my firm, and the balance to other firms, but --

14 THE COURT: My very efficient law clerk has bailed
15 me out here.

16 MR. LEVINSON: How is my memory?

17 THE COURT: This is as of May 20, 2014, the grand
18 total spread over two fiscal years \$13,886,323, consisting
19 \$10,446,216 to the Orrick firm, your firm. Retiree Committe
20 Counsel \$297,171. The expense of the special election was
21 \$627,558. There are a number of consultants that bring the
22 grand total \$13,886,000. The largest consultant was
23 Management Partners.

24 MR. LEVINSON: You remember, Management Partners
25 testified.

1 THE COURT: Management Partners testified, I think,
2 both at eligibility and at confirmation, right?

3 MR. LEVINSON: I know Mr. Belmont testified at
4 confirmation. I believe that he did eligibility.

5 THE COURT: I thought somebody from Management
6 Partners testified at the eligibility trial as well. My
7 memory -- you may have a good measure of the half life of my
8 memory.

9 MR. LEVINSON: It's been raised in the communication
10 with Mr. Johnston. I just look at the statute and it says,
11 "All amounts to be paid." And "to be paid" means something to
12 me. If it was "paid," then I get it, and we can file fee
13 applications. If 326 were incorporated, we would file fee
14 applications. That ain't the deal in Chapter 9. The language
15 is clear. That's our position.

16 THE COURT: I checked off 943(b)(3) because of the
17 submission that I had seen as of May 20th. I checked it off
18 in my notes at trial of the confirmation which was shortly
19 after that.

20 I have looked at that attorneys' fee question
21 beforehand, and it's very interesting because Section 329 of
22 the Bankruptcy Code addresses the debtor's transactions with
23 attorneys, and it requires statements of compensation to be
24 made, Section 329. And that Section 329 is implemented by a
25 parallel rule in the Federal Rules of Bankruptcy Procedure,

1 and Section 329 is not incorporated in Chapter 9. It does not
2 apply in Chapter 9.

3 There would be no question in a Chapter 11 case that
4 we would have to do this. And the section, of course, only
5 those sections that are referred to in Section 901(a) and in
6 Section 103(e) apply in a Chapter 9 case, and as a result of
7 that, Section 329 does not apply.

8 In effect, I'm being asked to say it does apply, at
9 least to the extent of requiring the disclosure. While the
10 matter is not free from doubt, I am persuaded that the
11 provision of Section 943(b), by looking to the future, is
12 looking at payments that are to be made during and under the
13 Plan in the future, and that it is not retrospective.

14 There was a disclosure made as of May 20th in
15 connection with the confirmation that shows what the fees are.
16 I just indicated the amount for counsel for the debtor. My
17 recollection is that is not significantly different in terms
18 of the attorneys' fees in the Vallejo case, City of Vallejo
19 case. I think you represented the debtor in that case,
20 Mr. Levinson, and that was 8- or 9 million for your firm,
21 wasn't it?

22 MR. LEVINSON: It was something like that, but that
23 was stretched over three and a half years, and, of course,
24 this included some prebankruptcy time as well, I believe.

25 THE COURT: So it's part of the theme that I

1 referred to, that it's impossible, in my view, to do a
2 Chapter 9 case without spending an eight-digit number. That's
3 just -- any municipality planning it should be prepared for
4 the possibility that there is going to be an eight-digit
5 number tied up in the expenses of the case.

6 So I am persuaded that what has been disclosed
7 actually was more than what technically needed to be disclosed
8 at the time of confirmation, and that the focus of Section
9 943(b) (3), good or bad, is in accordance with the verb tense,
10 "to be paid" in the case or incident in the Plan to refer to
11 payments from here on out. So if there had been some promise
12 of extra payments to any of the professionals for services or
13 fees that have not been paid and that are not -- or that will
14 have to be paid in the future, they need to be disclosed; and,
15 here, none have been disclosed because the fees are all paid
16 current, as I understand it.

17 MR. LEVINSON: That's correct. There are no
18 promises of bonuses or things like that.

19 THE COURT: All right. So I conclude that -- I
20 still conclude that in the face of the objection by Franklin,
21 that the fees have been -- that Section 943(b) (3) has been
22 satisfied.

23 If I was writing the Chapter 9 and I owned 220 votes
24 in the House of Representatives and 51 votes in the Senate and
25 could influence the President, I would say it should be under

1 the same provision as under Chapter 11, although the least
2 favorite job of bankruptcy judges is reviewing fee
3 applications.

4 Okay. So I dealt with the 943(b)(3) objection. I'm
5 sticking with the 545 million for the Retirees.

6 Is there any other loose ends? You are not giving
7 up anything. If you say no, you are not giving up anything.

8 MR. JOHNSTON: I was going to say not from Franklin,
9 reserving all of our rights.

10 THE COURT: Well, the cold light of day, at least
11 for 14 days, you get to revisit anything. You haven't given
12 up anything.

13 MR. LEVINSON: It's 14 days from the entry of
14 judgment. The 14 days hasn't started yet.

15 THE COURT: That's correct, and I'm not imagining I
16 would be entering the order today, because the order
17 confirming the Plan needs to be settled among the parties.
18 Ordinarily, I write it, but in a case of this complexity, I'll
19 let you prepare it, Mr. Levinson, and make sure the various
20 parties who need to be assured that it says what it is
21 supposed to say has had an opportunity to go over it.

22 MR. LEVINSON: Will do.

23 THE COURT: All right. You say that process is
24 already underway?

25 MR. LEVINSON: Yes, Your Honor.

1 THE COURT: Okay.

2 Mr. Johnston, for his client, can figure out what
3 they want to do. I don't know. Of course, there is an
4 appellate system. They can do its job.

5 My job was to make sure I can make a competent set
6 of findings, so if the parties think that supplementary
7 findings would be appropriate, I would generously entertain
8 them to make sure the fact-finding has been done at this
9 level.

10 MR. LEVINSON: In the event that a motion under Rule
11 52 is filed, any idea that there would be time to respond?
12 How would that work?

13 THE COURT: Sure. Sure.

14 MR. LEVINSON: Would it be a normal motion under the
15 28-day rule?

16 THE COURT: It's a garden-variety motion under Local
17 Rules of Procedure, and it will have to be noticed to
18 everybody who is entitled to notice of such a motion, and
19 there will be a full and fair opportunity for people to weigh
20 in.

21 MR. LEVINSON: But you are not going to delay
22 entering the confirmation order for the hearing?

23 THE COURT: Probably not.

24 MR. LEVINSON: Okay. The City would like to move on.

25 THE COURT: The motion contemplates that it's a

1 post-order motion.

2 MR. LEVINSON: That's right. Never mind.

3 THE COURT: The motion can be -- Mr. Johnston can
4 make the motion this afternoon. That would be before 14 days
5 after entry of the order, so he can go ahead and do it right
6 away, just like he can file a Notice of Appeal on his way out
7 of the courthouse. I announced the ruling; therefore, it's
8 fair game to do that.

9 MR. LEVINSON: Okay.

10 THE COURT: That's just garden-variety procedure.

11 MR. LEVINSON: Okay.

12 THE COURT: Any other loose ends?

13 Oh, the judgment on the adversary proceeding
14 determining that Franklin is secured and the value of security
15 is \$4,052,000. Is that a judgment, Mr. Johnston, that I can
16 just prepare? Do I -- does it need to say anything other than
17 Franklin is determined to be secured to the extent of
18 \$4,052,000?

19 MR. JOHNSTON: No, for the reasons you set forth on
20 the record on July 1st or whenever that was.

21 THE COURT: My Findings of Fact and Conclusions of
22 Law. They were July 1st.

23 MR. JOHNSTON: Yes. I know Mr. Levinson said he had
24 one of those in the works, so he can circulate that to us when
25 he circulates the confirmation order, and we can sign off on

1 it at the same time, but I wouldn't envision it saying more
2 than that.

3 MR. LEVINSON: I'll do that. It's literally two
4 pages long, and I'll circulate that as well.

5 THE COURT: I don't know why it couldn't be one
6 page.

7 MR. LEVINSON: We deal with each of the -- what is
8 it, five causes of action, and we have a little more than a
9 page, maybe a page and a half.

10 THE COURT: That's appropriate. Okay. Then I'll
11 let parties submit the order on the adversary proceeding
12 judgment.

13 MR. LEVINSON: All right.

14 THE COURT: Is there anything else that I should
15 take up here?

16 I suppose I should deal with all the other motions.
17 At this point they are all moot, right?

18 MR. LEVINSON: Well, they really deal with can you
19 rely properly on the testimony of Robert Leland when some of
20 it has been objected to, so I leave it to you as to how to
21 deal with it. But there are pending objections to evidence,
22 so I think they have to be dealt with, maybe not here, but
23 sometime.

24 THE COURT: Okay. I'll look at them separately, and
25 I'll deal with them in chambers.

1 I need to have a continued status conference because
2 I will keep a status conference on calendar as long as the
3 case is open. And any date that gets picked would be an okay
4 date for any other motions too. What makes sense?

5 MR. LEVINSON: Well, we will be filing, sometime
6 next week, the two proposed forms of judgment or the order
7 confirming and the judgment in the adversary, and I don't know
8 if we need to schedule a hearing for that. Hopefully it will
9 be resolved and you can resolve it without the need for a
10 hearing. If that's the case, maybe we can do it sometime the
11 short week of Thanksgiving.

12 I have a personal problem. I'm gone from the 12th
13 through the 20th. Anytime before that or after that. I don't
14 know if the week of Thanksgiving works for people, maybe the
15 Monday or Tuesday of that week?

16 MR. JOHNSTON: I'm not available the week of
17 Thanksgiving, Your Honor.

18 MR. LEVINSON: Maybe the first week in December? Is
19 that too far? That's four weeks from now.

20 THE COURT: How about Thursday, December 4th?

21 MR. GEARIN: Your Honor, I wouldn't be available.
22 The BDI conference is that weekend, starts that Thursday, and
23 I think there is a fair chance that CalPERS wishes to file a
24 motion.

25 THE COURT REPORTER: Appearance, please.

1 MR. GEARIN: Michael Gearin.

2 THE COURT: For CalPERS.

3 MR. LEVINSON: Is that the time that we have a
4 hearing on any Rule 52 Motion?

5 THE COURT: Depends on when the motion is filed.

6 MR. LEVINSON: If they are filed in two weeks, and
7 there is a 28-day notice, because the City may want to
8 respond, I kind of think the City will be filing its motion.

9 THE COURT: We can throw it into January?

10 MR. LEVINSON: Well, let Gearin miss his conference.
11 What about the week of the 8th or 15th of December?

12 THE COURT: I'm not available the week of the 15th.
13 I can probably do it Wednesday the 10th.

14 MR. LEVINSON: That's fine with the City.

15 THE COURT: That is just a regular Chapter 11 day.
16 This should not be -- I don't know if it would be a big event
17 or not. I will see what the motions are. I'll say 10:00 on
18 the 10th. That puts it into a regular Chapter 11 Law and
19 Motion/Status Conference calendar, and if there is a bunch of
20 stuff on calendar, you may find me saying I'll see you at
21 1:30.

22 MR. LEVINSON: Do you want to set it for 1:30?

23 THE COURT: I probably have pretrials too, right?

24 THE CLERK: Yes.

25 MR. LEVINSON: Ten o'clock is fine with the City, or

1 1:30.

2 THE COURT: Let's make it 11:00. I have been
3 finishing the regular Chapter 11 calendars before noon, so if
4 I put it at 11:00, that will give me at least an hour to get
5 through that calendar. I might be done within that time. I'm
6 more likely to be done about 11:30 or so, but that way you
7 would not have to have a bunch of people sitting and listening
8 to a bunch of motions and cases that you are not interested
9 in. Okay?

10 All right. December 10, 2014, at 11:00 a.m.

11 Is there any other business to take care of? Then
12 we are adjourned.

13 MR. LEVINSON: Thank you, Your Honor.

14 (The proceedings concluded at 12:14 p.m.)

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REPORTER'S CERTIFICATE

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3
4 STATE OF CALIFORNIA)

5 (ss.

6 COUNTY OF SACRAMENTO)

7 I, JODI TILL, certify that I was the official court
8 reporter, pro tem, for the proceedings named herein, and that
9 as such reporter, I reported in shorthand writing those
10 proceedings;

11 That I thereafter caused my shorthand writing to be
12 reduced to typewriting, and the pages numbered 1 through 60,
13 inclusive, constitute a complete, true, and correct transcript
14 of the proceedings:

15 BEFORE: THE HONORABLE CHRISTOPHER M. KLEIN

16 United States Bankruptcy Court, Eastern District of CA

17 CAUSE: In re: City of Stockton, California

18 Case No. 12-32118

19 DATE: October 30, 2014

20 IN WITNESS WHEREOF, I have subscribed this certificate
21 at Sacramento, California, on this 1st day of November, 2014.

22
23
24 S/Jodi Till

25 JODI TILL, CSR No. 10381